

Message Text

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ACTION AF-18

INFO OCT-01 EUR-25 IO-13 ADP-00 CIAE-00 COME-00 EB-11

INR-10 LAB-06 NSAE-00 RSC-01 SIL-01 L-03 ARA-11 EA-11

NEA-10 SS-15 NSC-10 PA-03 PRS-01 USIE-00 RSR-01 SSO-00

INRE-00 /151 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 9883

INFO AMEMBASSY LISBON

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C O N F I D E N T I A L GENEVA 2940

EO 11652: GDS

TAGS: ILO, AORG, PFOR, PO

SUBJ: CURRENT STATUS ILO ACTION REGARDING EXPULSION
OF PORTUGAL

REF: STATE 117118

1. RESOLUTION ADOPTED BY CONFERENCE OF AFRICAN LABOR
MINISTERS CALLING UPON ILO TO EXPEL PORTUGAL HAS COME
BEFORE CONFERENCE OFFICERS FOR DECISION AS TO WHETHER
RESOLUTION CAN BE INTRODUCED AS A MATTER OF URGENCY.
BY UNANIMOUS DECISION, CONFERENCE OFFICERS HAVE
DECIDED THAT ACCORDING TO THE STANDING ORDERS
RESOLUTION CANNOT BE INTRODUCED AS A MATTER OF
URGENCY TO THE CONFERENCE. OFFICERS OF CONFERENCE
ARE: PRESIDENT, MR BINTU (ZAIRE); GOVERNMENT VICE
PRESIDENT, MR MARIAN NASZKOWSKI (POLAND);
EMPLOYERS VICE PRESIDENT, MR ERNST- GERHARD ERDMAN
(FED REP GERMANY); AND WORKERS VICE PRESIDENT,
MR SANCHEZ MADARIAGA (MEXICO). THIS DECISION REACHED ON
PROCEDURAL CONSIDERATIONS, SO THAT PERSONAL VIEWS OF OFFICERS
REGARDING EXPULSION NOT MAJOR CONSIDERATION IN DECISION. WE
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WOULD JUDGE, HOWEVER, THAT ONLY EMPLOYERS' VICE PRESIDENT FIRMLY OPPOSED TO EXPULSION.

2. RESOLUTION FOR EXPULSION PORTUGAL THUS DEAD FOR THIS SESSION OF ILO CONFERENCE.

3. HOWEVER, THE ILO DIRECTOR GENERAL HAS JUST ISSUED A GOVERNING BODY (GB) DOCUMENT IN WHICH, ACTING ON RECOMMENDATIONS OF A SPECIALLY APPOINTED GB DELEGATION THAT DISCUSSED THE MATTER WITH THE OAU SECRETARY GENERAL, HE PROPOSES LIMITED RECOGNITION OF CERTAIN LIBERATION GROUPS. PRESUMABLY IN RESPONSE TO PRESSURES FROM AFRICAN DELEGATES, THE GB CHAIRMAN HAS ASKED ILO DG TO CONVENE A SPECIAL MEETING GB ON JUNE 20 TO CONSIDER THIS MATTER. USDEL LEARNED OF THIS ACTION AT 3:30 PM JUNE 18. PRACTICAL EFFECT OF APPROVAL OF THIS PROPOSAL WILL BE TO AUTHORIZE SPOKESMEN FROM APPROVED LIBERATION GROUPS TO SPEAK BEFORE ONGOING 48 TH SESSION OF ILO GENERAL CONFERENCE.

4. THE TEXT OF THE GOVERNING BODY DOCUMENT (PARA 3 ABOVE) IS AS FOLLOWS:

" THE DIRECTOR- GENERAL HAS BEEN REQUESTED BY THE GOVERNING BODY DELEGATION APPOINTED IN PURSUANCE OF THE RESOLUTION CONCERNING THE POLICY OF COLONIAL OPPRESSION, RACIAL DISCRIMINATION AND VIOLATION OF TRADE UNION RIGHTS PURSUED BY PORTUGAL IN ANGOLA, MOZAMBIQUE AND GUINEA (BISSAU) ADOPTED BY THE CONFERENCE AT ITS 57 TH SESSION TO CIRCULATE THE FOLLOWING REPORT OF THE GOVERNING BODY DELEGATION.

REPORT OF THE GOVERNING BODY DELEGATION

1. THE DELEGATION APPOINTED BY THE GOVERNING BODY TO DISCUSS WITH REPRESENTATIVES OF THE ORGANIZATION OF AFRICAN UNITY THE PARTICIPATION IN ILO MEETINGS OF THE AUTHENTIC REPRESENTATIVES OF THE INDIGENOUS PEOPLES OF ANGOLA, MOZAMBIQUE AND GUINEA (BISSAU) HAS MET WITH THE CHAIRMAN OF THE CONFERENCE OF AFRICAN LABOUR MINISTERS ACCOMPANIED BY SOME OF HIS COLLEAGUES AND THE ASSISTANT SECRETARY- GENERAL OF THE ORGANIZATION OF AFRICAN UNITY.

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2. IN THE LIGHT OF THE DISCUSSIONS WHICH IT HAS HELD, THE DELEGATION RECOMMENDS TO THE GOVERNING BODY THAT IT SHOULD ISSUE TO THE FOLLOWING BODIES WHICH HAVE BEEN AFFIRMED BY THE GENERAL ASSEMBLY OF THE UNITED NATIONS TO BE THE AUTHENTIC REPRESENTATIVES OF THE ASPIRATIONS OF THE INDIGENOUS PEOPLES OF ANGOLA, MOZAMBIQUE AND GUINEA

(BISSAU), THAT IS TO SAY, THE NATIONAL LIBERATION FRONT OF ANGOLA (FNLA), THE PEOPLE'S LIBERATION MOVEMENT OF ANGOLA (MPLA), THE MOZAMBIQUE REVOLUTIONARY LIBERATION FRONT (FRELIMO) AND THE AFRICAN PARTY FOR THE INDEPENDENCE OF GUINEA AND CAPE VERDE ISLANDS (PAIGC), AN INVITATION TO DESIGNATE REPRESENTATIVES AT SESSIONS OF THE INTERNATIONAL LABOUR CONFERENCE AND THE AFRICAN REGIONAL CONFERENCE WHO WOULD HAVE AN OPPORTUNITY TO PARTICIPATE IN THE DISCUSSIONS AT THESE CONFERENCES OF THE DIRECTOR-GENERAL'S REPORT IN ACCORDANCE WITH THE STANDING ORDERS."

5. REGARDING THE QUESTIONS (PARAS 4 AND 5 REFTEL) AS THEY NOW RELATE TO THE ABOVE QUOTED GOVERNING BODY DOCUMENT (EXPULSION NO LONGER AN ACTIVE ISSUE), THERE IS LITTLE WE CAN SAY AT THIS TIME ON ATTITUDES OF BRAZIL AND OTHER LAS OR OF BRITISH AND OTHER WEOS. BRAZIL IS NOT A MEMBER OF GB (ACTION IS FOR GB AND NOT RPT NOT CONFERENCE TO TAKE). BRAZILIAN AMBASSADOR UNAWARE OF THIS DEVELOPMENT UNTIL WE INFORMED HIM TODAY; IMMEDIATELY RECOGNIZED SERIOUSNESS OF THE ISSUE; AND STATED HE WOULD CONSULT OTHER LAS WITH VIEW TO DEVELOPING COMMON POSITION ON MATTER. WE HAVE NOT YET DEVELOPED A COMMON POSITION.

6. REGARDING DISTINCTION BETWEEN "PARTICIPATION" AND "REPRESENTATION" (PARA 2 REFTEL) TEXT QUOTED PARA 4 ABOVE USES BOTH TERMS.

7. ALTHOUGH COMMON LA AND WE POSITIONS NOT YET DEVELOPED, USDEL EXPECTS THERE WILL BE LITTLE OR NO OPPOSITION TO RECOMMENDATION. PROBABLE METHOD OF DEALING WITH IT WILL BE FOR GOVERNING BODY TO HEAR WHATEVER STATEMENTS MEMBERS MAY WISH TO MAKE, AFTER WHICH THE CHAIRMAN WILL ASK IF THERE ARE ANY OBJECTIONS. HE WILL THEN PROBABLY STATE THAT SINCE THERE ARE NO OBJECTIONS, THE RECOMMENDATION IS APPROVED. IF THERE ARE ONE OR A FEW OBJECTIONS, CHAIRMAN WILL STATE THAT THE OBJECTIONS

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WILL BE NOTED IN THE RECORD, AND DECLARE THE RECOMMENDATION APPROVED.

8. IN VIEW OF FACT THAT US OPPOSED GA RES 2918 (XXVIII) OF NOVEMBER 14, 1972, WHICH CALLED ON UN SPECIALIZED AGENCIES TO "ENSURE THE REPRESENTATION OF THOSE TERRITORIES BY THE LIBERATION MOVEMENTS CONCERNED IN AN APPROPRIATE CAPACITY AND IN CONSULTATION WITH THE ORGANIZATION OF AFRICAN UNITY", AND OF FACT THAT STANDING ORDERS PROVISIONS FOR REPRESENTATION BY SUCH GROUPS IS UNCLEAR, USDEL INTENDS TO NOTE ITS RESERVATION ON THE ADOPTION OF THE PROPOSAL UNLESS INSTRUCTED OTHERWISE.

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